

DEPARTMENT OF THE AIR FORCE

SHADOW MOSES AIR FIELD, ALASKA

CONTRACTING OFFICER INVESTIGATIVE RECORD

Participant statements and authorization chronology | Task Order FA-27-005

Opened	17 August 2027, upon receipt of Invoice PW-FA27-005-EXW-001
Investigating CO	Maj Emma Emmerich, 713th Contracting Squadron (713 CONS)
Commitment amount	\$32,000
Question	Who requested, directed, understood, relied upon, and performed the extra work?

Chronology

DATE / TIME	EVENT	SOURCE
13 Jul	Concealed asbestos discovered; affected interior work stopped.	F-01 / safety record
14 Jul–5 Aug	Government investigates, develops scope, secures funds, issues the asbestos change, and completes prioritized abatement.	Modification and abatement file
10 Aug	Clearance sampling releases the Office 214 work zone; wall framing resumes.	Industrial-hygiene clearance
11 Aug, 1015	Colonel Roy Campbell encounters Peace Walker foreman Paz Ortega at Office 214 and directs installation of a dedicated cold-climate mini-split before wall closure.	Campbell and Ortega statements
11 Aug, 1030	Ortega informs project manager Hot Coldman and begins procurement and layout. No one contacts the Contracting Officer.	Contractor daily report / statements
11–13 Aug	Peace Walker installs, connects, tests, and turns over the system.	Timecards / purchase records / test sheet
16 Aug	Campbell Hall staff begins using the operating system.	CES inspection and use record
17 Aug	Peace Walker submits IG-01 for \$32,000; Contracting opens this investigation and halts any further extra-contractual work.	Invoice / CO log

Authority facts established

PERSON	ROLE	CONTRACTING AUTHORITY FOR THIS CHANGE
Col Roy Campbell	713 ABW commander / future occupant of Office 214	None; no warrant or delegated change authority
Maj Emma Emmerich	Contracting Officer for FA-27-005	Actual authority within warrant; did not direct, know of, or approve the work before performance
1st Lt Jack 'Raiden'	Designated COR	No authority to change price, scope, or technical requirements; did not direct or approve this work
Paz Ortega	Peace Walker foreman	Contractor employee; relied on Campbell's rank and directive words
INVESTIGATIVE CONTROL: The contractor's asserted good faith is a factual finding, not a conclusion that Colonel Campbell possessed authority. No payment, ordinary retroactive modification, or removal direction is authorized by this record.		

SIGNED PARTICIPANT STATEMENTS

Government official and contractor foreman

Statement of Colonel Roy Campbell

On 11 August 2027 I entered the Office 214 work area after the asbestos clearance. I told Peace Walker foreman Paz Ortega that the office needed a dedicated cold-climate mini-split and said to install it before the wall closed. I expected the completed office to support installation-command duties and understood the request as an operational need. I did not contact Maj Emma Emmerich before speaking, did not issue a written contract document, and do not hold a contracting warrant or a written delegation to change Task Order FA-27-005. I did not discuss price with the contractor.

/s/ ROY CAMPBELL

Roy Campbell
Colonel, USAF | Commander, 713 ABW
18 August 2027

Statement of Paz Ortega

Colonel Campbell wore his uniform and rank, was introduced to our team as the installation commander, stood in the office intended for him, and told me to install the unit before the wall closed. His words sounded like a direction, not a suggestion. I believed he could direct Government work and told project manager Hot Coldman that the base commander had authorized the change. Neither of us contacted Maj Emmerich or asked for a written modification. We installed the system to avoid reopening the wall and to maintain the renovation schedule.

/s/ PAZ ORTEGA

Paz Ortega
Foreman, Peace Walker Infrastructure Partners, LLC
18 August 2027

COMPARISON POINT: Campbell admits the directive but had no delegated contracting authority. Ortega describes apparent authority and sincere reliance. The statements establish the agreement and the participants' understanding; they do not themselves bind the Government.

SIGNED PARTICIPANT STATEMENTS

Contracting Officer and COR

Statement of Maj Emma Emmerich

I am the warranted Contracting Officer for Task Order FA-27-005. Before receipt of the 17 August 2027 invoice, I did not know that Colonel Campbell had asked for a dedicated mini-split, did not direct or approve that work, and did not issue an oral or written change. The task-order file contains no modification adding the system. On receiving the invoice, I instructed Peace Walker and Government personnel that no further extra-contractual work may proceed, preserved the installed equipment in place for safety and evidence, and opened this ratification investigation.

/s/ EMMA EMMERICH

Emma Emmerich

Major, USAF | Contracting Officer, 713 CONS

18 August 2027

Statement of 1st Lt Jack 'Raiden'

I did not request, direct, approve, or learn about the Office 214 mini-split before installation. My written COR designation does not allow me to change the task order. During my opening orientation, the contracting team specifically explained that I must refer any added work or proposed change to Maj Emmerich and warn the contractor not to proceed without written Contracting Officer authorization. Colonel Campbell spoke directly to the contractor while I was elsewhere on the site.

/s/ JACK RAIDEN

Jack Raiden

First Lieutenant, USAF | COR, Task Order FA-27-005

18 August 2027

CONTRACTING OFFICER FINDING: Colonel Campbell—not the COR—made an unauthorized commitment. Peace Walker performed after relying on an appearance of authority. The file contains no evidence that any official with express or implied actual contracting authority directed or accepted the agreement before performance.